## Message Text

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INFO OCT-01 ISO-00 SNM-02 FSI-03 CIAE-00 INR-07 IO-13 JUSE-00 NSAE-00 USIA-06 NSC-05 OES-06 OMB-01 IGA-02 AID-05 /060 W

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DEPARTMENT FOR ATTENTION S/NM

DEA ROR ATTENTION TRI

CUSTOMS FOR ATTENTION INTERNATIONAL OPERATIONS

E.O. 11652: N/A TAGS: SNAR, AS

SUBJECT: AUSTRALIAN NARCOTICS CONTROL TRAINING ACTIVITIES

REF: (A) STATE 008917, (B) 76 STATE 284346 (BOTH NOTAL)

- 1. EMBASSY REGRETS DELAYED RESPONSE STATE 284346, WHICH WE MISLAID AND OVERLOOKED.
- 2. A SUMMARY STATEMENT ON MAIN POINTS OF INTEREST MAY BE HELPFUL BY WAY OF PREFACE TO ITEMIZED ANSWERS TO QUESTIONS LISTED BY DEPARTMENT. AUSTRALIA PROVIDES SPECIALIZED NARCOTICS CONTROL TRAINING AT THE NATIONAL LEVEL, AND THIS IS AVAILABLE TO OFFICERS OF BOTH NATIONAL AND STATE LEVEL AS WELL AS TO OFFICERS FROM OTHER COUNTRIES. THERE IS NO SEPARATE "LOCAL" LEVEL OF ENFORCEMENT MACHINERY. IN ADDITION, NARCOTICS LIMITED OFFICIAL USE

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IS INCLUDED AS A DISTINCT TOPIC IN GENERAL ENFOREMENT TRAINING ACTIVITIES AT THE STATE LEVEL. THE SCALE AND AMOUNT OF THIS TRAINING IS MODERATE, WHILE THE QUALITY OBVIOUSLY VARIES FROM PROGRAM TO PROGRAM. WHILE THE EFFECTIVENESS OF THIS TRAINING IS NOT OBJECTIVELY MEASURABLE IN DOMESTIC AUSTRALIAN LAW ENFORCEMENT ACTIVITY, GOA AUTHORITIES ARE CONFIDENT THAT IN THEIR SUBSEQUENT

OPERATING RELATIONSHIPS WITH TRAINEES FROM OTHER COUNTRIES IN THE REGION THEY CAN IDENTIFY RESULTING BENEFITS. THE MAIN POINT IS THAT THE EFFECTIVE CONSTRAINTS ON THE QUALITY AND AMOUNT OF GOA TRAINING ACTIVITY ARISE FROM BUDGETARY LIMITS RATHER THAN DIFFICIENCIES IN INFORTION ON TRAINING OR ENFORCEMENT TECHNIQUES OR CONCERN WITH THE PROBLEM OF NARCOTICS CONTROL. FOR THIS REASON, WHILE THE GOA NARCOTICS ORGANIZATIONS DESIRE, AND SHOULD BE AFFORDED EVERY OPPORTUNITY TO KEEP ABREAST OF DEVELOPMENTS IN USG NARCOTICS TRAINING METHODS, IT IS AN UNLIKELY CANDIDATE FOR A FORMAL PROGRAM OF USG ASSISTANCE IN THIS FIELD. ON THE CONTRARY, AUSTRALIA HAS BEEN AND WILL CONTINUE TO BE, SUBJECT TO RESOURCE CONSTRAINTS, A CONTRIBUTOR TO REGIONAL TRAINING ACTIVITY, EITHER JOINTLY OR IN COORDINATION WITH USG PROJECTS.

- 3. THE FOLLOWING DETAILED NOTES RELATE TO THE SPECIFIC QUESTIONS IN PARA 5 OF STATE 284346. THE LETTERED SUBPARAGRAPHS CORRESPOND TO THE LETTERED SEQUENCE OF QUESTIONS IN HE DEPARTMENT'S MESSAGE.
- (A) AUSTRALIAN NARCOTICS BUREAU HAS AN INTERNAL TRAINING PROGRAM FOR ITS OWN ENFORCEMENT PERSONNEL. THIS PROGRAM, WHICH IS GIVEN FROM TIME TO TIME ACCORDING TO THE BUREAU'S INTAKE, USUALLY INCLUDES A SCATTERING OF STATE ENFORCEMENT OFFICERS AND OCCASIONAL FOREIGN TRAINEES.
- (B) ANB ALSO PARTICIPATES IN STEERING COMMITTEE WHICH DESIGNS AND SUPERVISES NATIONAL NARCOTICS COURSE AT AUSTRALIAN POLICE COLLEGE (SEE ((C)) BELOW) AND FURNISHES PART OF THE INSTRUC LIMITED OFFICIAL USE

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TION AT THE NATIONAL COURSE. THIS TWO-WEEK COURSE IS CONDUCTED ANNUALLY WITH AN ATTENDANCE OF 25-30 STUDENTS FROM COMMONWEALTH POLICE, STATE POLICE FORCES AND SELECTED OFFICERS FROM OTHER COUNTRIES IN REGION. CURRICULUM TAKES BROAD APPROACH TO PROBLEMS OF DRUG TRAFFIC AND CONTROL, AND IS CONDUCTED BY DIVERSIFIED LECTURERS REPRESENTING LEGAL, SCIENTIFIC, MEDICAL AND POLICE FIELDS. WHENEVER POSSIBLE, LECTURERS INCLUDE SENIOR DEA VISITORS. PROGRAM APPEARS TO BE AS INTENSIVE AND MEANINGFUL AS POSSIBLE, WITHIN LIMITS OF CLASSROOM APPROACH AND TWO-WEEK DURATION.

(C) AUSTRALIAN POLICE COLLEGE, MANLY, NEW SOUTH WALES, IS PRINCIPAL FORMALIZED INSTITUTION FOR GENERAL LAW ENFORCEMENT TRAINING. IN ADDITION, STATE POLICE FORCES OF THE SIX AUSTRALIAN STATES, AND OF AUSTRALIAN CAPITAL TERRITORY AND NORTHERN TERRITORY EACH HAVE THEIR OWN POLICE TRAINING PROGRAMS. THESE PROGRAMS NATURALLY VARY IN INTENSITY AND CHARACTER FROM JURISDICTION TO JURISDICTION.

- (D) NARCOTICS INSTRUCTION IN THESE STATE TRAINING PROGRAMS IS TYPICALLY FURNISHED BY OFFICERS OF THE "DRUG SQUADS" OF THE RESPECTIVE STATE FORCES. ASIDE FROM THEIR PRACTICAL JOB EXPERIENCE IN NARCOTICS CONTROL, MANY OF THESE OFFICERS WILL HAVE PREVIOUSLY PARTICIPATED IN NATIONAL NARCOTICS COURSE AT AUSTRALIAN POLICE COLLEGE OR IN ANB INHOUSE TRAINING PROGRAM. THE RELATIVE AMOUNT OF NARCOTICS INSTRUCTION IN THE GENERAL LAW ENFORCEMENT TRAINING COURSES OF THE STATE ORGANIZATIONS VARIES WIDELY FROM CASE TO CASE AND FROM TIME TO TIME DEPENDING UPON THE LOCAL SITUATION.
- (E) WITHOUT A DETAILED NATIONWIDE SURVEY, WE CANNOT DETERMINE WHAT NARCOTICS TRAINING THESE LOCAL INSTRUCTORS HAVE HAD WITHIN THE PAST THREE YEARS. WE AND THE ANB, HOWEVER, ARE NOT AWARE THAT THERE HAS BEEN ANY USG OR UN TRAINING ACTIVITY IN AUSTRALIA DURING THIS PERIOD.

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- KF) SINCE NARCOTICS ENFORCEMENT ACTIVITY IS A LONG-ESTABLISHED PROFESSIONALIZED PROGRAM IN AUSTRALIA, IT IS DOUBTFUL THAT A MEANINGFUL SHORT-TERM CORRELATION CAN BE FOUND BETWEEN ON-GOING TRAINING ACTIVITY AND THE TREND OF OPERATIONAL STATISTICS SUCH AS SEIZURES AND ARRESTS. CHANGES IN THESE LEVELS ARE MORE LIKELY TO RELATE TO CHANGES IN THE UNDERLYING PROBLEM, AS WELL AS IN ENFORCEMENT RESOURCES AND PRIORITIES. FOR THIS REASON, WE ARE NOT FAMILIAR WITH ANY OBJECTIVE MEASUREMENTS OF THE IMPACT OF TRAINING ACTIVITY. IN THE CASE OF FOREIGN TRAINEES. HOWEVER, THE AND CAN IDENTIFY DISTINCT BENEFITS IN THE WAY NOT ONLY OF CLOSER COOPERATION ON CASES OF MUTUAL INTEREST, BUT IN THE TECHNIQUES EMPLOYED ON THESE CASES BY THE FORMER TRAINEES. THE ANB IS ESPECIALLY PLEASED WITH THE RESULTS OF TTS "FIELD TRAINING" PROGRAM UNDER WHICH IN RECENT YEARS A SMALL NUMBER OF FOREIGN OFFICERS HAVE BEEN BROUGHT TO AUSTRALIA FOR 90-DAY ON-THE-JOB TRAINING ASSIGNMENTS WORKING IN TANDEM WITH AND AGENTS. THE AND HAS AN EFFECTIVE CAPACITY TO HANDLE 9 OR TEN SUCH TRAINEES PER YEAR. THE MORE LIMITING FACTOR TENDS TO BE THE FINANCING OF SUCH TRAINEES THROUGH AUSTRALIAN OVERSEAS ASSISTANCE FUNDS.
- (G) THE ANB MAINTAINS AND VALUES VERY HIGHLY CONTINUING CLOSE PROFESSIONAL CONTACTS WITH USG NARCOTICS CONTROL PROGRAMS. THIS IS ACCOMPLISHED THROUGH FREQUENT VISITS IN BOTH DIRECTIONS INCIDENT TO INTERNATIONAL ACTIVITIES AND PROGRAMS. IT OBVIOUSLY ATTACHES IMPORTANCE TO KEEPING ABREAST OF USG AS WELL AS OTHER OVERSEAS THINKING ON TECHNICAL AND PROGRAM ASPECTS OF NATIONAL NARCOTICS CONTROL ACTIVITIES. APART FROM THIS STIMULUS, HOWEVER, IT NOMALLY WILL NOT REQUIRE DETAILED ASSISTANCE IN BRINGING THESE IDEAS TO BEAR WITHIN ITS OWN PROGRAMS, AND AUSTRALIA IS NOT A CANDIDATE FOR

A USG "PROGRAM" IN THE SENSE INTENDED BY THIS QUESTION.

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(H) BUT THE USG SHOULD AS IN THE PAST PROMOTE CLOSE CONTINUING PROFESSIONAL CONTACT BETWEEN THE AUSTRALIAN NARCOTICS BUREAU AND ITS PARENT, THE BUREAU OF CUSTOMS. ANB VISITORS TO WASHINGTON SHOULD BE BRIEFED INTER ALIA ON USG TRAINING METHODS AND IDEAS, AND ENCOURAGED AS APPROPIRATE TO OBSERVE AND INSPECT THESE ACTIVITIES. WHERE APPROPRIATE, SPECIAL INVITATIONS MIGHT BE EXTENDED TO AUSTRALIAN CUSTOMS AND/OR ANB TO SEND A REPRESENTATIVE TO PARTICIPATE IN OR OBSERVE TRAINING ACTIVITIES OF EXCEPTIONAL IMPORTANCE. AS IN THE PAST, U.S. NARCOTICS CONTROL OFFICIALS VISITING AUSTRALIA SHOULD BE AVAILABLE TO APPEAR BEFORE APPROPRIATE SESSIONS AT THE AUSTRALIAN POLICE COLLEGE OR AT OTHER TRAINING SESSIONS WHEN SCHEDULES COINCIDE. FINALLY, WE SHOULD BE LIBERAL IN FURNISHING AUSTRALIAN CUSTOMS AND NARCOTICS OFFICIALS WITH WRITTEN MATERIALS AND DOCUMENTS OF INTEREST RELATING TO DEVELOPMENTS IN US. TRAINING PROGRAMS AND ACTIVITIES. MATERIAL OF PROFESSIONAL INTEREST ON PARALLEL U.S. PROGRAMS IS ALWAYS APPRECIATED BY AUSTRALIAN OFFICIALS AND THE FACT OF A COMMON LANGUAGE MAXIMIZES THE VALUE OF THIS KIND OF TRANSMITTAL.

(I) AS WASHINGTON OFFICES KNOW, AUSTRALIA HAS IN RECENT LIMITED OFFICIAL USE

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YEARS MADE SEVERAL CONTRIBUTIONS TO REGIONAL TRAINING ACTIVITY. IN ONE FORM OR ANOTHER, JOINTLY WITH THE U.S. OR SEPARATELY, AUSTRALIAN NARCOTICS CONTROL TRAINING HAS INVOLVED INDONESIA, MALAYSIA AND THE PHILIPPINES. THE OFFICIALS CONCERNED BELIEVE THIS KIND OF ACTIVITY IS IMPORTANT AND FAVOR ITS CONTINUATION. THEY WORK UNDER THE LIMITATION THAT THEY HAVE NO BUDGET OF THEIR OWN FOR SUCH TRAINING, BUT MUST OBTAIN FINANCIAL SUPPORT FROM THE AUSTRALIAN DEVELOPMENT ASSISTANCE AGENCY. THE LATTER'S PROGRAM HAS BEEN SHARPLY LIMITED BY THE CUTBACK IN THE FEDERAL BUDGET, A CUTBACK WHICH WILL CONTINUE AT LEAST THROUGH FY 78. FOR THIS REASON, AUSTRALIA'S CONTRIBUTION TO REGIONAL NARCOTICS TRAINING IN THE FORESEEABLE FUTURE IS LIKLEY TO BE MODEST, DESPITE STRONG SUPPORT FOR SUCH PROJECTS IN THE ANB AND CUSTOMS. HARGROVE

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